

Option for International Facilitation of Sudanese Civilian Dialogues

Version 1 – 16 February 2026

As of mid-February 2026, there was no Sudanese or international process plan for dialogue among Sudanese civilian constituencies which could: contribute to ending the war; advance civilian dialogues and consensus on a renewed transition period; and build consensus on critical issues including transitional justice, the role of military actors in future governance arrangements etc.

In this context **there is an opportunity for international actors to support Sudanese civilian constituencies in outlining and implementing a plan for dialogue processes.** The AU, UN, IGAD, EU and LAS – whether together in the Quintet configuration or in sub-groupings – could play this role.

International facilitators could:

1. Over a period of 6 weeks, **gather perspectives of Sudanese civilian constituencies in Sudan and the region** on two issues:
 - (i) **new civilian dialogue processes**, including views on: the levels of the dialogue, who should participant, key issues to be discussed in linked processes, implementation of outcomes, political compromises, etc.
 - (ii) what could be the **immediate transitional governance arrangements**.

The output of these consultations would be a compilation of perspectives and areas of convergence/divergence in Arabic and English.¹ The consultations should also include engagement with potential spoilers. [TIMELINE: MONTHS 1 – 3]

2. Based on the Sudanese civilian perspectives gathered, **formulate and present a detailed process plan** to Sudanese civilian constituencies, engaging a broad cohort of constituencies extending beyond well-established political parties and political alliances. [MONTHS 4 – 5]
3. **Prepare for- and invite a significant number of Sudanese civilian representatives to a hybrid event convened in Addis Ababa with online video streaming.** This would be a well-prepared conference with sessions and working groups on select issues. The output from this event would be (i) compiled action plans from working

¹ This would be similar in scope and output to the consultations undertaken by UNITAMS in early 2022. See: <https://unitams.unmissions.org/en/consultations-political-process-sudan>

groups on next steps to be taken; and (ii) agreement on the role of- and process for selecting a Transitional Advisory Council (which would serve as the precursor to a future Transitional Legislative Council).² [MONTHS 4 – 6]

4. **Support the process to elect or select representatives to the TAC.** [MONTHS 7 – 9]
5. **Support the inaugural meeting and subsequent meetings of the TAC** in agreed locations with: venue and logistics support; technical support to working groups; and financial support. The TAC initial membership would be between 240 and 300 representatives. The TAC would elect a Speaker and Deputy Speaker for the Body as well as Heads of Committees to advance agreed priority issues. The TAC – as a broad-based Sudanese civilian body – could engage the parties to the conflict (through delegated Committees/leaders) on how to end the conflict and could engage Transitional Sovereignty Council (TSC) and non-TAC participating political alliances. [MONTHS 9 – 12]
6. **Support the TAC to prepare for its future evolution** into the already-mandated Transitional Legislative Council. [MONTH 11 AND ONWARDS]

² This could also be framed as an Interim Transitional Legislative Council.